

Comparative Table of Laws and Regulations on Cross-Border Personal Data Flows in Asia

(Working Document, November 23, 2020)

PRESENTATION

This document consists in a comparative Table on the Laws and Regulations relative to cross-border transfers of personal data in fourteen Asian jurisdictions.

This Table (available at <u>https://abli.asia</u>) was originally drafted to support the write-up by ABLI of a <u>comparative</u> <u>review</u> of those laws and regulations, with the following objectives:

- revealing the different causes of legal fragmentation between such provisions in the region;
- identifying the collective benefits of legal convergence and certainty in this area of the law for organisations to which multiple legal frameworks apply, individuals whose personal data is transferred across borders, and privacy regulators in the context of ensuring regulatory cooperation and consistent regulatory action; and
- setting out proposals for how Asian public stakeholders may promote legal certainty and greater consistency between their respective data transfer regimes in the region.

A recurring difficulty for stakeholders in Asia is simply gaining access to laws, regulations, and regulatory guidance on data privacy and data transfers in the region. ABLI has therefore decided to publish this Table, which it has drawn up to inform its analysis, for the benefit of all.

The table has been updated from its original version dated 28 May 2020 and is current as at **23 November 2020**.

METHODOLOGY

Jurisdictions covered

The jurisdictions assessed in this Review are those covered in ABLI's Data Privacy Project: Australia, China, Hong Kong SAR, India, Indonesia, Japan, Macau SAR, Malaysia, New Zealand, Philippines, Singapore, South Korea, Thailand, and Vietnam

See https://abli.asia/projects/data-privacy-project

Legal grounds, mechanisms, schemes considered

The legal grounds, mechanisms, and schemes for transfers considered in this Review are:

- *Firstly*, those most commonly found in data protection regimes globally, including recently promulgated Data Protection Laws that have taken inspiration from EU GDPR; and
- Secondly, those considered for inclusion in Asian regional frameworks— including the ASEAN Digital Data Governance Framework.

Specific instruments that do not fall into these categories have therefore not been considered (e.g. international agreements).

Exclusion of sectoral laws

Sector-specific requirements (e.g. in telecom, banking, credit reporting, or health sectors) have not been reviewed in this Review so as to avoid too wide a field of comparison.

Data localisation and data transfer mechanisms

In this table we include sweeping localisation obligations that apply cross-sector to online activities (e.g. 'network providers') in four legal systems (China, India, Indonesia, and Vietnam).

Sectoral or targeted localisation requirements (e.g., electronic health records; tax information; or personal credit information) are not considered here, except in those four jurisdictions where they articulate with broader localisation requirements and the data protection law (in force or in draft).

Legislative proposals considered

Given the substantial legislative activity currently taking place in the area of personal data protection and privacy in Asia, this Review includes legislative proposals that should soon be passed into law in select key jurisdictions (India, Indonesia, China).

TABLE KEYS

Consent

For each jurisdiction, the applicability of consent under the Data Protection Law or Bill is expressed as:

- YES (required) or YES (optional), where the individual's consent is a systematic requirement that may be waived only exceptionally or is one among several legal bases for transfers;
- NO, where obtaining the individual's consent is irrelevant in the structure of the applicable legal regime.

Adequacy, white lists; Self-assessment of the level of protection in the country of destination; Contractual safeguards; Binding Corporate Rules; Certification; Codes of conduct

For each jurisdiction, the applicability of such mechanisms or schemes for data transfers under the Data Protection Law or Bill is expressed as:

- YES where the legal regime explicitly confirms their applicability;
- NO where the legal regime is silent on their applicability;
- UNCERTAIN where the legal regime fails to address the point straightforwardly; and
- CONCEIVABLE where clarification could be provided in implementing regulations or guidance, but the regulator (when there is one) has not provided such clarification.

APEC Cross Border Privacy Rules (CBPRs)

In this Section, jurisdictions are marked as:

- YES, if they have joined the system as CBPR member economies and either have an existing legislative framework in place to recognise the CBPR; or have recognised CBPR as a transfer mechanism, where applicable restrictions exist; and
- NO, if they are not APEC economies and thus cannot join the CBPR system; or in respect of those jurisdictions that are APEC economies, they have expressed no interest in joining the system, and hence a unilateral recognition of CBPR as a sufficient mechanism for transfer is remote or unlikely.

Exemptions, additional legal grounds

In this section we consider the specific circumstances defined by statute under which data may flow from Asian jurisdictions, irrespective of the implementation of data transfer mechanisms or schemes, the level of protection in the country of destination, or obtaining the data subject's consent.

For each jurisdiction, the admission that personal data transfers may take place in such situations is expressed as:

 STATUTORY EXEMPTION, where the law lists a series of circumstances in which it appears necessary to derogate to the main data transfer rules in the Data Protection Law or Bill (e.g., consent, adequacy);

- EXEMPTION BY THE AUTHORITY, OR BY THE GOVERNMENT, where the law leaves a certain latitude to the public authorities to authorise organisations to derogate from the data transfer rules in specific circumstances; or
- ADDITIONAL LEGAL GROUND, where such situations are recognised in the law but operate autonomously with the main data transfer rules, instead of in the form of exemptions or derogations.

Where no exemption from the default position applies, the applicable data transfer regime is marked as NO.

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Consent Self-Assessment by	
Relevant Laws and Regulations Consent White Lists, Adequacy Findings Organisation of Overseas Level of Protection Contractual Safeguards Binding Corporate Rules (BCRs) Certification	APEC Cross Border Privacy Rules (CBPRs)
Main Principle and Exceptions	
AUSTRALIA YES (optional) NO YES YES OCCEIVABLE	YES
 Arres A 1983 A 2000 a 1983 A 2000 a 20000 a 2000 a 2	Australia was endorsed as a participating economy in the CBP system on November 23, 2018. The CBPR system has not yet been appointed to operate in Australia The OAIC will be responsible for regulating the CBPR system in Australia, once implemented. <i>Note:</i> The AG Issues Paper specifically seeks comments on the challenge of implementing the CBPR system in Australia, while noting that an important factor for potential uptake is the cost to certify businesses. It also notes that one way of incorporating the CBPRs requirements is through a Code under Part IIIB of the Act. A Code would operate in addition to the APPs and reconcile how the CBPB program requirements would interact with the APPs (p. 58). The development of a Code woul require a private sector code developer to be identified, who would be responsible for developing the Code in consultation with relevant stakeholders and the OAIC, and fe ensuring that effective public consultation also occurs. A Code would set out the class of businesses to be covered by its provisions, which in this case would be businesses with CBPR certification status.

Codes of Conduct

CONCEIVABLE

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(provided the code is effectively binding on the overseas organisation)

While APP 8.1 does not apply where the entity reasonably believes that the recipient is subject to a 'binding scheme that is Australian law or a court/tribunal overall substantially similar to the APPs', and 'there are mechanisms available to the individual to enforce that protection' (APP 8.2(a)), the Privacy Act does not mention the possibility for an organisation to discharge the requirements of APP 8.1 by providing safeguards through a non-binding code of conduct or practice.

An overseas recipient may be subject to a binding scheme where, for example, it is 'subject to a privacy code' that is enforceable once entered into, irrespective of whether the recipient was obliged or volunteered to participate or subscribe to the scheme (APP Guidelines, para 8.21).

However, such a code does not replace APPs, but operates in addition to the requirements of the missing; APPs.

An overseas recipient may not be subject to a law or binding scheme where the recipient can opt out of the binding scheme without notice and without returning or destroying the personal information (APP Guidelines at para 8.22).

Exemptions & Other Legal Grounds for Transfers in the Data Protection Law

DEROGATIONS TO APP 8.1

APP 8.1 does not apply to the transfer of personal information to an overseas recipient where (APP 8.2):

- the disclosure is 'required or authorised by or under an order';

- the disclosure is required or authorised under an 'international agreement relating to information sharing to which Australia is a party';

- the disclosure is necessary for an enforcement related activity;

- a 'permitted general situation' exists in relation to the disclosure of the information by the entity, i.e. the disclosure is necessary to:

1. lessen or prevent a serious threat to the life, health or safety of any individual, or to public health or safety (S16A(1), Item 1);

2. in relation to suspected unlawful activity or serious misconduct;

3. locate a person reported as

4. for a diplomatic or consular function or activity;

5. for certain Defence Force activities outside Australia.

examine and, if needed, consider options for reform on matters including 'whether the Privacy Act effectively protects personal information and provides a practical and proportionate framework for promoting good privacy practices, including in relation to () overseas data flows'. In this regard the Issues paper lists a series of considerations in relation to — among others — CBPRs, certification, adequacy, contracts, and the extraterritorial application of the Act (p. 54). The report of the review will be made public after government consideration.				 information to be handled under the contract). However, the terms of the contract, and the steps the APP entity takes to monitor compliance with any contract (such as auditing), will depend upon the circumstances, including (APP Guidelines, para 8.17): the sensitivity of the personal information, the entity's relationship with the overseas recipient, the possible adverse consequences for an individual if the information is mishandled by the overseas recipient, existing technical and operational safeguards implemented by the overseas recipient which will protect the privacy of the personal information, and the practicability, including time and cost involved (para. 8. 17). 			
CHINA (LAW IN FORCE) Cybersecurity Law (CSL) 6 November 2016 (effective June 2017) – to be articulated with the draft Personal Information Protection Law once it is adopted (see Note 4 and following row, below). Art 37: 'Critical Information Infrastructure Operators' (CIIOs) must store personal information and 'important data' collected and generated in China and may transfer such information and data overseas only for business needs and upon security assessment by the relevant authorities. Where due to business requirements it is 'truly necessary' to provide personal information outside PRC, CIIOs shall follow the measures of State Network Information Dept and State Depts (unless laws or regulations provide otherwise) to conduct a cross- border transfer security assessment. Notes: Art 37 CSL must be combined with several texts in force and in draft. 1. Sectoral localisation obligations prevail over Art 37 CSL, e.g. in banking, insurance, credit reporting, health and genetics, online taxi booking and location apps. 2. Personal Information Security Specification issued by the National Information Security Standardisation Technical Committee (TC260) (GB/T 35273/2020), Art 9(8) (entry into force October 1, 2020) provides that with regard to the cross- border transfer of Personal information collected and	YES (required) CSL, Art 42: In principle informed consent of the individual is necessary for all 'network operators' to transfer or disclose any persona data to a third party (inside or outside China). Consent may be obtained through 'proactive' (i.e. voluntary) personal actions but may occasionally be implied from the data subject's actions (Guidelines for Cross- Border Data Transfer Security of the National Information Security Standardisation Technical Committee (TC260), August 2017). Limited exceptions to consent for international transfers may apply (see next columns). Security assessment requirements will in any case remain applicable.	<text><text></text></text>	NO The prior version of the draft Cross-Border Transfer Assessment masures (April 2017, revised in May and August 2017) provided for a self-assessment of the contemplated transfers and that the authorities would make such assessments only in specific cases. The last draft of June 13, 2019 comes back on this position and requires that all network operators must apply for a security assessment of the contemplated transfers to the provincial branch of the CAC for review (i.e. no differentiation depending on sensitivity levels).	 YES (required) The draft Cross-Border Transfer Assessment measures provide that the elements to be notified to the provincial CAC for assessing the security of the transfer would provide, among others, 'the contract entered into between the network operator and the recipient' (Art 4). The contract will be part of the elements assessed by CAC, with a focus on whether the terms of the contract can fully safeguard the legitimate rights and interests of the data subject. The draft sets out the terms and conditions required to be in contracts between data transferors and offshore data recipients (Arts 13 and 16). The detailed obligations are broadly similar to the EU SCCs, with differences relating to compensation to data subjects and onward transfers. The contract must state the purpose of the transfer, the types of information provided and their storage period. Data subjects should be beneficiaries under the contract but could also obtain compensation in case of breach by any of the parties or both (unless the parties can prove that they are not liable, thus reverting the burden of proof). They have the right to be informed and to request copies of such a contract. 	UNCERTAIN The draft Cross-Border Transfer Assessment measures provide that the elements to be notified to the provincial CAC for assessing the security of the transfer must provide, among others, 'the contract entered into between the network operator and the recipient' (Art 4). In contrast, Art 13 of the draft measures refer to 'the contracts or other legally binding measures ('the Contracts')'. It is possible that Internal Rules, if they are effectively 'binding' under PRC law and contain the required elements in the draft measures, would be considered adequate for the purpose of the security assessment by CAC.	<text><text><text></text></text></text>	NO China is an APEC Member Eco indicated an intention to join CPEA or CBPRs.

NO

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Economy The draft Cross-Border Transfer has not Assessment Measures do not consider adherence to a code of conduct as a relevant factor in the security assessment to be carried out by CAC or its local branches.

NO STATUTORY EXEMPTION

The Personal Information Security Specification GB/T 35273/2020 (Art 9.5) provides for exemptions from the default requirement to obtain consent from personal information subjects to 'transfer their data' (e.g. for fulfilment of obligations under laws and regulations by the controller; national security and national defense; public safety, public health, and significant public interests; criminal investigation, prosecution, trial, and judgment enforcement, etc.) <u>but</u> this provision is only in relation to domestic transfers.

The Draft Cross-Border Transfer Assessment measures does not clearly provide for like exemptions from consent or contract.

generated in China, the personal information controller 'shall comply with the requirements of relevant national regulations and standards.'							
3. <u>Draft Cross-Border Transfer</u> <u>Assessment measures of the</u> <u>Cyberspace Administration of</u> <u>China (CAC)</u> (pending- latest draft version June 13, 2019)							
The draft measures are called to implement the transfer provisions of the Cybersecurity Law.							
They expand the scope of the transfer measures in Art37 CSL to all 'Network Operators' (not only CIIOs), i.e. 'owners and administrators of networks and network service providers' (Art 76 CSL). Network Operators must apply for a security assessment of the contemplated transfers to the provincial branch of the CAC for review (i.e. no differentiation depending on sensitivity levels).							
Note: the previous draft Measures (2017) applied to both <i>'important</i> <i>data'</i> and <i>'personal information'</i> but CAC is now treating the two categories as separate, and subject to different requirements.							
Since the publication of the Draft <u>Personal Information Protection</u> <u>Law</u> (see below), however, it has become uncertain if the draft measures will be passed.							
CHINA	YES (required)	NO	NO	YES	UNCERTAIN	YES	NO
CHINA (DRAFT PERSONAL INFORMATION PROTECTION LAW) Draft Personal Information Protection Law ('draft PIPL'): draft released for first reading by the Standing Committee of the National People's Congress (SCNCP) on October 21, 2020. The draft PIPL builds on the framework outlined in the Chinese Civil Code adopted May 28, 2020, (effective Jan. 1, 2021), CSL, and foreign comparisons like EU GDPR. It applies to 'Personal Information Processors', or 'PI processors' (i.e. 'controllers'). Chapter III (Rules for Cross-border provision of cross-border information) Consent of the individual is in principle always required to transfer data overseas (Art 39) (see next column, 'Consent'). Art 38: where PI processors 'truly need' to transfer data overseas for business purposes, they shall meet at least one of four requirements: - passing of a security assessment organised by the Cyberspace	YES (required) Art 39 provides that individuals must give their 'independent consent' to a personal information processor (i.e. 'controller') that intends to transfer their personal information overseas. Individuals must be notified of matters such as the identity and contact methods of the overseas recipient, the purposes and methods of processing, the types of personal information to be processed, and the methods for individuals to exercise the rights provided for in this Law. 'Independent consent' would not be sufficient in itself to transfer data. At least one of the four conditions in Art 38 must also be satisfied (passing of security assessment, obtaining a privacy certification, conclusion of contract, or application of specific legal provisions). The current version of the text does not provide exceptions to the requirement to obtain the person's consent for transfers.	<text><text><text><text></text></text></text></text>	<text><text><text><text><list-item><list-item><list-item></list-item></list-item></list-item></text></text></text></text>	<text><text><text><text></text></text></text></text>	 UNCERTAIN The draft PIL (Chapter III) does not mention BCRs among available mechanisms to discharge the requirements in Art 38. Whilst it seems possible to read BCRs under <i>'the contracts or other legally binding measures'</i> mentioned in Art 13 of the draft measures (see above), Art 38(3) provides that the contracts to be concluded with the overseas recipient should define the <i>"rights and obligations of both parties"</i>, which would exclude BCRs which apply to more than two parties. However, it is conceivable that: the availability of BCRs is a positive factor considered in the security assessment organised by CAC (Art 38(1)); or <i>"laws, regulations, or provisions by CAC"</i> may eventually recognise BCRs as a valid transfer mechanism (Art 38(4)). 	<text><text><text><text></text></text></text></text>	NO (same as above)

 obtaining a privacy certification (Art 38(2)),

- conclusion of a contract with the recipient (Art 38(3)), or

UNCERTAIN

The draft PIPL currently does not provide that organisations can autonomously transfer data based on a code of conduct.

However, it is conceivable that:

- membership to a professional code of conduct would be a positive factor considered in the security assessment organised by CAC (Art 38(1)); or

- "laws, regulations, or provisions by CAC" may eventually recognise codes of conduct as relevant to discharge the requirements in Art 38 (Art 38(4)).

STATUTORY EXEMPTION

No general statutory exemption from transfer provisions in Chapter III apply (e.g. for health emergency; performance of a contract, etc.).

INDIVIDUAL EXEMPTION

Pl processors may be authorised to transfer personal information on an individual basis, after passing a security assessment organised by the CAC (Art 38(1)). The criteria for that assessment are not mentioned in the text.

CAC security assessment is systematically required for CIIOs and processors that process data at a volume to be determined by the authorities (Art 40).

However, laws, administrative regulations, and provisions by CAC may remove the CAC security assessment compulsory under Art 40 in conditions which they would describe. It is unknown if such CIIOs and processors would then have to comply with the alternative conditions in Art 38 (contracts, certification). Consent requirements and the necessity of the transfer for businesses purposes would likely apply.

SPECIFIC LEGAL GROUND

The transfer of personal information outside the PRC for international judicial assistance or administrative law enforcement assistance is subject to prior approval 'by the relevant

 - conditions provided for by laws, administrative regulations, or provisions made by CAC apply (Art 38(4)). CIIOs would be subject to the same transfer restrictions as in CSL, and therefore store data in China (Art 40). The same treatment would apply to processor shat process data at a volume to be determined by the authorities. When it is 'truly necessory' to send this data overseas, these organisations will have to pass a security assessment—unless specific laws or regulations provide that is acceptable for CIIOs or such 'processor' not to undergo such a security assessment. Any other 'personal information processor' (controller') may transfer data subject to a condition of necessity for business purposes, and compliance with at least one of 4 requirements (Art 38(4)): 1) security assessment by CAC; 2) personal information protection certification; 3) contracts; or 4) other conditions prescribed by law or regulations. HONG KONG SAR PDPO s 33 covers two situations: (ii) transfers of personal data from Hong Kong to a place outside Hong Kong; and (iii) transfers of personal data from Hong Kong to a place outside Hong Kong; and (iii) transfers of personal data from Hong Kong to a place outside Hong Kong; and (iii) transfers of personal data from Hong Kong to a place outside Hong Kong; and (iii) transfers of personal data to overseas jurisdictions are forbidden unless one of a number of conditions is met (equal basis), including: transfer to a white list jurisdiction; the data subject has consented to the transfer; the data subject has consented to the transfer; the data subject and and exensuel precautions and exensible precautions and exensib	VES (optional) A 'data user' may transfer personal data to a place outside Hong Kong when the data subject has consented in writing to the international transfer (s 33(2)(b)). Consent should be voluntarily given and not been withdrawn by the data subject in writing (International Transfer Guidance at 5).	VES Data may freely flow to a place designated by the PCPD as having been determined to have a 'low substantially similar to or serving the same purpose as' the PDPO (a 'White List Jurisdiction') ((s :3(2)(a)). Such place is specified by notice in the Gazette (s 33(3)).	YES A data user may transfer data to jurisdictions which have not been white listed by PCPD where it has 'reasonable grounds for believing that there is in force in the place of transfer a law which is substantially similar to or serves the same purpose as' the PDPO (s 33(2)(b). To satisfy such requirement, a data user is expected to undertake professional assessment and evaluation on its own of the data protection regime where the intended recipient is located. Such assessment should take into consideration various factors including: the scope of application of the data privacy regime, the existence of equivalent provisions of the DPPs in the Ordinance, the data subjects' rights and redress, the level of compliance, and the data transfer restrictions. Mere subjective belief will not suffice. A data user must be able to demonstrate its grounds of belief are reasonable if challenged. Reference may be made to the methodology adopted by the Commissioner in compiling the White List (International Transfer Guidance at 4).	 YES <i>'Enforceable contract clauses'</i> may constitute <i>'reasonable precautions'</i> and <i>'due diligence'</i> to ensure that the data will not be transferred in contradiction with s 33 PDPO (s 33(2)(f); International Transfer Guidance, incl. Recommended Model Clauses for transfers outside Hong Kong which distinguish between 'core clauses' (obligations of the parties, liability and indemnity, settlement of disputes, termination) and ''additional clauses' (on third party rights and additional obligations of the transferee). However, the Privacy Commissioner has announced that it will publish an updated data transfer guidance in mid-2020 with enhanced user-friendliness and additional guidance towards organisational data users, especially the SMEs, by introducing two sets of new recommended Model clauses and data processor') for their adoption in formulating transfer agreements. The current clauses may be adaptations or additions according to their own commercial needs. These clauses can be incorported into a viser and adaptations or additions according to their own commercial needs. These clauses can be incorported into a wider agreement such as an outsourcing agreement the adaptations or additions according to their own commercial needs. These clauses can be incorported into a wider agreement such as an outsourcing agreement. The duuse may be adapted model clause for their own commercial needs. These clauses can be incorported into a wider agreement such as an outsourcing agreement. 	VES Value and a subsective set of a subsecti	CONCEIVABLE It is conceivable that the PCPD could consider if certification mechanisms, privacy seals and trust marks can constitute <i>'reasonable precautions' and 'due diligence' to satisfy the conditions for transfers under s 33 PDPO (s 33(2)(f)).</i> The International Transfer Guidance (at 7) provides that 'non-contractual oversight and auditing mechanisms may be adopted to monitor the transferees' compliance with the data protection requirements under the Ordinance'.	NO Hong Kong SAR is an APEC economy and the Office of the Privacy Commissioner for Perso Data is a participant to the CPEJ However, Hong Kong SAR has n yet expressed an intention to jo the CBPR or PRP cannot be used demonstrate compliance with t requirements of s 33.

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regulatory departments in accordance with law' (Art 41 (1)).

Ad hoc provisions on the transfer of personal information outside of China in international treaties and agreements concluded by, or participated in by, the PRC will prevail (Art 41(2)).

PROHIBITION OF TRANSFERS TO INDIVIDUALS OR ORGANISATIONS ON BLACK LISTS

Art 42: where foreign organisations and individuals 'engage in personal information processing activities that harm the rights and interests of the citizens of the PRC, or endanger the PRC's national security and public interests', the CAC may:

- include them in a list of restrictions or prohibitions for the provision of personal information;

- make a public announcement; and

- take measures to restrict or prohibit the provision of personal information to them.

CONCEIVABLE

It is conceivable that the PCPD could consider if compliance with a conditions enacted in s33 apply in highly regulated industry's code of practice would constitute 'reasonable precautions' and 'due diligence' to satisfy the conditions for transfers under s 33 PDPO.

used to The International Transfer Guidance provides that 'noncontractual oversight and auditing mechanisms may be adopted to monitor the transferees' compliance with the data protection requirements under the statistics or research does not Ordinance' (at 7).

STATUTORY EXEMPTIONS

Exemptions to the principles and two categories of circumstances.

- The prohibition against transfers of personal data to places outside Hong Kong does not apply where the personal data is exempted from Data Protection Principle 3 of the PDPO (i.e. use limitation requirement), such as prevention of crimes, legal proceedings, protection of health, statistics and research (where the resulting identify the data subjects), and emergency situation (s 33(2)(e)).

- The transfer may also take place when the user has reasonable grounds for believing that, in all the circumstances of the case ((s 33(2)(d)):

(i) the transfer is for the avoidance or mitigation of adverse action against the data subject;

(ii) it is not practicable to obtain the consent in writing of the data subject to that transfer; and

(iii) if it was practicable to obtain such consent, the data subject would give it.

This exemption has a narrow application (International Transfer Guidance, at 6).

Commissioner in December 2014 serves as a practical guide for data users to implement s 33.							
The Privacy Commissioner has announced that it will publish an updated data transfer guidance in mid-2020 with enhanced user- friendliness and additional guidance towards organisational data users, especially the SMEs.							
Note: PDPO review							
In January 2020 the Constitutional and Mainland Affairs Bureau of the Legislative Council of Hong Kong SAR ('LegCo'), jointly with the Privacy Commissioner for Personal Data, presented a paper outlining topics for review of the PDPO to the members of the Legislative Council Panel on Constitutional Affairs, including 'Cross- border/boundary Transfer of Personal Data'.							
On 20 April 2020 the LegCo and the Office of the PCPD published <u>further discussions</u> on the amendments considered for the PDPO. These discussions have led to the hiring of a consultant to review the PCPD Guidance and update the recommended model clauses.							
INDIA	YES (optional)	UNCERTAIN	UNCERTAIN	UNCERTAIN	UNCERTAIN	UNCERTAIN	NO
(LAW IN FORCE)	Sensitive personal data covered by the IT Rules may be transferred	In any circumstances sensitive personal data or information	In any circumstances sensitive personal data or information	It is unclear whether contractual protections between the exporting	It is unclear whether the existence of binding corporate rules within a	It is unclear whether national certifications delivered to overseas	India is an observer to the CPEA but is currently not an APEC
Information Technology Act, 2000 (<u>IT Act</u>), s 43A Information Technology Rules of the IT Act, 2011 (IT Rules), IT Rule on s 43A (Rule 7)	when the person has consented to the transfer, including third-party data processors. This rule applies to both domestic and international data transfers (Rule 7).	personal data or information covered by the IT Rules may be transferred outside India only to a foreign country that <i>'ensures the</i> same level of data protection that is adhered to by the body corporate as provided for under' Rule 7.	covered by the IT Rules may be transferred outside India only to a foreign country that 'ensures the same level of data protection that is adhered to by the body corporate as provided for under' Rule 7.	protections between the exporting and importing organisations would be considered as a valid means for a data exporter to demonstrate that the 'same level of data protection' applies in the country of destination as in India in the meaning of Rule 7.	or binding corporate rules within a company group or a group of companies involved in joint economic activity would be considered as a valid means for a data exporter to demonstrate that the 'same level of data protection' applies in the country of	organisations would be considered as a valid means for a data exporter to demonstrate that the 'same level of data protection' applies in the country of destination as in India in the meaning of Rule 7.	economy, hence the CBPR or PRP cannot be used to demonstrate compliance with the requirement of Rule 7.
s 43A and IT Rule 7 apply exclusively to 'sensitive personal data'.	In any circumstances the data subject's consent is not in itself a sufficient legal ground to transfer sensitive personal data to an	However, Rule 7 does not clarify by whom this assessment shall be made, nor the criteria by which the level of protection shall be	However, Rule 7 does not clarify whether this assessment shall be made by the exporting organisation, nor the criteria by		destination as in India in the meaning of Rule 7.		
Specific localisation provisions may prevail in sectors including banking, telecom, and health. ¹	overseas country, and the level of protection that will apply to that data in the country of destination must be the same as the level of	assessed.	which the level of protection shall be assessed.				
Transfer of non-sensitive personal data or information is free. Sensitive personal data or information may flow when:	protection provided for under the IT Rules (Rule 7).						
i) the information provider has consented to the transfer, or							
ii) the transfer is necessary for the performance of a contract.							
In any circumstances, the same level of data protection must apply to the data in the country of destination (Rule 7).							
Rule 3 defines sensitive data or information as consisting of 'information relating to: (i) password; (ii) financial information (); (iii) physical, physiological and mental health condition; (iv) sexual orientation; (v) medical records and history;							
(vi) Biometric information;							

1 See Amber Sinha and Elonnai Hickok, 'Jurisdictional Report: India', in Regulation of Cross-Border Transfers of personal Data in Asia' (ABLI, 2018), p. 129.

UNCERTAIN

r PRP ate

It is unclear whether adherence by No exception applies to the an overseas organisation to a locally approved code of conduct requirement that the same level of could be considered as a valid data protection must apply in the ments means for a data exporter to demonstrate that the 'same level IT Rule 7. of data protection' applies in the country of destination as in India in the meaning of Rule 7.

NO

consent requirement or the country of destination in s 43A and

(vii) any detail relating to the above	
clauses as provided to body	
corporate for providing service; and	
(viii) any of the information	
received under above clauses by	
body corporate for processing,	
stored or processed under lawful	
contract or otherwise'.	

INDIA

(DATA PROTECTION BILL)

Data Protection Bill, Chapter VII (Restriction on transfer of personal data outside India), ss 33 and 34 (introduced in Lok Sabha on December 10, 2019)

As in the framework currently in force, ss 33 and 34 would not apply to transfers of any personal data but to transfers of 'sensitive'. but also to 'critical' personal data for the purpose of processing.

With regard to sensitive personal data, such data 'may be transferred outside India for the purpose of processing but shall continue to be stored in India' (s 33(1)), and additional conditions apply (s 34(1), see next).

Sensitive personal data is defined in s 3(36) and includes financial personal data. The list may be expanded by Government regulation.

With regard to critical personal data, such data may be processed only in India, with exceptions (s 34(2)- see next). Critical personal data is undefined and may be notified as such by Government regulation

Notes:

Personal data that is neither sensitive nor critical under the Data Protection Bill would be free to transfer (on the assumption that there is legal basis for the processing in the first place).

This is in contrast with the transfer provisions in the original version of the Bill (2018) which prescribed specific measures for the transfer of personal data that was neither sensitive nor critical (s 40).

Other requirements to store and/or process in India would apply in case of the cumulative application of localisation requirements for sectors including banking, telecom, and health (same as above). Localisation obligations were removed from the draft e-commerce policy in June 2019 (in anticipation of their displacement to the Data Protection Bill).

More sectoral obligations to localise data are currently in draft. e.g. in the draft e-pharmacy rules.

YES (required)

Sensitive personal data may only Different requirements apply be transferred outside India when explicit consent is given by the data principal for such transfer (s 34(1)).

As in the framework currently in force, consent is necessary but not sufficient for international transfers and additional measures apply (s 34(1)(a) or (b), see next).

There are no legal consequences attached to the collection of the individual's consent with regard to the transfer of either critical personal data (which must in principle stay on shore) or of personal data which is neither sensitive nor critical (which is free to transfer, here again on the assumption that there is legal basis for the processing in the first place).

NO

depending on the nature of the personal data to be transferred. With regard to sensitive personal

YES

data, the Central Government after consultation with the Data Protection Authority of India (DPAI), may allow the transfer to a country or, such entity or class of

entity in a country or, an international organisation that provides an adequate level of protection (Bill, s 34(1)(b))i) having regard to the applicable

laws and international agreements, and

ii) when such transfer shall not prejudicially affect the enforcement of relevant laws by authorities with appropriate iurisdictions

With regard to critical personal data, the Central Government may deem a transfer of critical personal data to be permissible to a country or, any entity or class of entity in a country or to an international organisation, when (Bill, s 34(2)(b))-

i) it has previously found that the country, organisation, entity

prejudicially affect the security and

by whom this assessment shall be made, nor the criteria by which the level of protection shall be

YES

Only the Central Government can With regard to sensitive personal make positive assessments based data only, such personal data may on either s 34(1)(b) or s 34(2)(b). be transferred for the purpose of processing where the transfer is made 'pursuant to a contract approved by the Authority' which makes the provisions for

(s 34(1)(a)):

compliance.

i) effective protection of data principal's rights, including in relation to onward transfers, and

ii) liability of the data fiduciary for harm caused due to non-

Consent requirements still apply (s 34(1)).

(For sensitive personal data only. s 34(1)(a)

YES

Sensitive data may be transferred for the purpose of processing where the transfer is made 'pursuant to an intra-group scheme approved by the Authority' which makes the provision for:

i) effective protection of data principal's rights, including in relation to onward transfers, and

ii) liability of the data fiduciary for harm caused due to noncompliance

Consent requirements still apply (s 34(1)).

NO

The Bill does not mention the possibility for an exporting organisation to discharge the requirements in s 34 by providing safeguards through an approved certification mechanism. nor does it envisage the set-up of a privacy certification scheme in India.

NO

India is an observer to the CPFA

economy. If the Data Protection

Bill were adopted in its current

wording, the APEC CBPR or PRP

demonstrate compliance with s

systems could not be used to

34(1) of the Bill.

but is currently not an APEC

The closest reference to a certification scheme is in s 29(5) which envisions the assigning of a 'data trust score' to 'Significant Data Fiduciaries' (to be notified as such by the Government based on s 26(1)) to indicate the level of protection they provide. Though these could be given to overseas organisations operating in India it does not appear that they will be used in the context of cross border data transfers

The 'demonstrable verification mark' envisioned in s 28(4)) ('Social Media Intermediaries' must provide an option to users registering from India or using their services in India for voluntary certification of their accounts, which will be marked with such a demonstrable certification marks) is unrelated to the implementation of data transfer provisions.

Although it does not appear to be the intention, it is possible (at least conceptually) that certification of an organisation located in a third country to a privacy certification scheme in India, coupled with ad hoc contractual engagements between the parties, would be an admissible 'agreement' for the purpose of s 34(1)(a).

It is also conceivable that an international or ad hoc bilateral agreement for certification could be concluded, which would later operate within s 34(1)(b)(i) (for sensitive data) or s 34(2)(b) (for critical data).

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provides adequate protection, and ii) the transfer does not

strategic interest of the State. However, the Bill does not clarify

assessed.

UNCERTAIN

The Bill provides that the Authority shall, by regulations, specify codes of practice 'to promote good practice of data protection and facilitate compliance with the obligations of this Act' (s 50(1)) and that codes of practice may include 'transfer of personal data outside India pursuant to s 34' (s 50(6)(q)).

However, the Bill does not envision the possibility for an exporting organisation to discharge the requirements in s 34(1) by providing safeguards through an approved code of practice.

It is further uncertain (although not unconceivable) that compliance with a code of conduct in India by an organisation located in a third country, coupled with ad hoc contractual engagements between the parties, would be an admissible 'agreement' for the purpose of s 34(1)(a).

STATUTORY EXEMPTIONS

Different exemptions to data transfer provisions flow from Chapter VIII ('Exemptions').

- With regard to statutory exemptions, s36 provides that the data transfer restrictions in Chapter VII will not apply when it is necessary for the purposes of-

- law enforcement;
- legal proceedings:
- exercise of any judicial function;
- domestic purposes; or
- journalistic purposes.

 Critical personal data may further be transferred outside India to a person or entity providing health or emergency services where necessary for prompt action (s 34(2)(a)). Such transfer must be notified to the Authority (s 34(3)).

EXEMPTION BY THE CENTRAL GOVERNMENT

Bill s 37 ('BPO exemption') grants the power to the Central Government to exempt certain data processors from all or part of the Act (including Chapter VII) for the processing of personal data of data principals (individuals, ed.) outside India, pursuant to any contract entered into with any person outside the territory of India, including any company incorporated outside the territory of India, by any data processor or any class of data processors incorporated under Indian law.

EXEMPTIONS BY THE AUTHORITY

With regard to sensitive personal data, the Authority may allow the transfer of sensitive personal data or class of sensitive personal data necessary 'for any specific purpose' (s 34(1)(c)).

Where the processing of any personal data (including sensitive or critical personal data) is 'necessary for research, archiving, or statistical purposes', the Authority may exempt such class of research, archiving, or statistical purposes from the application of any of the provisions of the Act (including s 34) as may be specified by regulations.

The Authority must be satisfied that-

(a) the compliance with the provisions of the Act shall disproportionately divert resources from such purpose;

INDONESIA	YES (required)	UNCERTAIN	UNCERTAIN	UNCERTAIN	UNCERTAIN	UNCERTAIN	NO
(LAW IN FORCE)	The written consent of the 'data owner' is required unless specific	It is not known if the Ministry would assess the level of	It is not known if the assessment by the ESP that the data transfers	It is not known if the existence of ad hoc contractual provisions	It is not known if the existence of BCRs or corporate rules that bind	It is not certain if the existence of a certification scheme that would	Indonesia is an APEC economy as at November 2020 has not
Law No. 11 of 2008 on Electronic Information and Transactions (EIT Law), Art 26 Regulation No.20 of 2016 of the Ministry of Communication and Information (MCI 20/2016), Arts 21 and 22	regulations apply (MCI 20/2016, Art 21(1)). Express opt-in is not explicitly required by Art 21(1) but is derived from MCI 20/2016, Art 1(4).	protection in certain countries (e.g. countries with data protection laws) in the context of the coordination provided in MCI 20/2016 Art 22.	take place to countries with a certain level of protection (e.g. countries with data protection laws) would be a positive factor if regulatory scrutiny were applied in the context of the coordination with the Ministry under MCI 20/2016 Art 22.	relating to the level of data protection applied by the importing organisation in the country of destination would be a positive factor in the context of ensuring coordination with the Ministry under MCI 20/2016 Art 22.	the importing organisation to ensure a certain level of data protection in the country of destination would be a positive factor in the context of ensuring coordination with the Ministry under MCI 20/2016 Art 22.	bind the importing organisation to ensure a certain level of data protection in the country of destination would be a positive factor in the context of ensuring coordination with the Ministry under MCI 20/2016 Art 22.	expressed an intention to join APEC CBPRs.
Principle: Electronic System Providers ('ESPs') may transfer data only with the individual's consent; and following 'coordination with the Ministry' (in the current case the Ministry of Communication and Information, or 'Kominfo'). The coordination requirement seems closer to a notification requirement than to a prior authorisation but sometimes regulatory scrutiny is applied. ²							
Government Regulation No.71 of 2019 (GR71), Arts. 20-21 (has replaced Government Regulation No. 82 of 2012 (<u>GR82</u>) in October 2019):							
ESPs 'for Public Purposes' may not process or store data outside Indonesia (with exceptions, i.e. unless the storage technology is not available in Indonesia (Art20) (subject to implementing regulations).							
ESPs 'for Private Purposes' may manage, process and/or store electronic system or electronic data inside or outside Indonesia (Art21(1)), subject to the obligation to ensure effective compliance with GR71 (Art21(2)) and to enable access to the data by the public authorities (Art21(3)) - (all of which subject to further regulations).							
ESPs that are deemed to have 'strategic electronic data' (for now undefined) must backup records to 'a certain data centre' (Art99(3)). Regulatory guidance will be needed on the location of such							

(b) the purposes of processing cannot be achieved if the personal data is anonymised;

(c) the data fiduciary has carried out de-identification in accordance with the code of practice specified under s 50 and the purpose of processing can be achieved if the personal data is in de-identified form;

(d) the personal data shall not be used to take any decision specific to or action directed to the data principal; and

(e) the personal data shall not be processed in the manner that gives rise to a risk of significant harm to the data principal.

NO

UNCERTAIN

nomy but It is not certain if adherence of the No exception to consent or importing organisation to a local importing organisation to a local additional legal ground for Code of conduct that would ensure transfers outside the territory of the application of a certain level of Indonesia applies. data protection in the country of destination would be a positive factor in the context of ensuring coordination with the Ministry under MCI 20/2016 Art 22.

² Danny Kobrata, 'Jurisdictional Report: Indonesia', in Regulation of Cross-Border Transfers of personal Data in Asia' (ABLI, 2018), p. 151.

data centres and whether 'Private ESPs' are included in the scope.							
The Financial Service Authority may adopt specific regulations relating to the transfers of personal data (Art21(4)).							
INDONESIA	YES (optional)	CONCEIVABLE	CONCEIVABLE	YES	CONCEIVABLE	CONCEIVABLE	NO
(DATA PROTECTION BILL)	Transfers may take place if 'there is written approval from the owner of	Transfers may take place to a country or international	Transfers may take place to a country or international	The transfer may take place when a contract offering appropriate	It is not certain, but conceivable that BCRs would be covered by Art	The current version of the Bill does not envisage the set-up of a	(same as above)
Data Protection Bill, Art 49 (introduced in Parliament on January 28, 2020)	the personal data' (Art 49(d)). Consent can also be verbal, provided that it is recorded.	organisation that 'has a personal data protection level that is equal to or higher than this law ' (Art 49(a)).	organisation that has a personal data protection level that is equal to or higher than this law' (Art 49(a))	safeguards has been put in place between the Personal Data Controller and a third party outside the territory of the Unitary State of the Republic of Indonesia (Art	49(b) providing that transfers can take place when there is a contract between the controller and an overseas third party, for instance when an intra-group agreement	certification scheme in Indonesia. It is uncertain, but conceivable that certification in Indonesia by an organisation located in a third	
Overseas data transfers may in principle take place only in four series of circumstances presented as alternatives:		It is not certain, but conceivable if a public authority can make its own assessment and put countries on 'white lists' by way of consequence. This would however	Since the Bill does not mention which entity should make that assessment, it is conceivable that the data exporter can make his own assessment. However, it is	49(b)).	would support the BCRs.	country, coupled with <i>ad hoc</i> contractual engagements between the parties, would be an admissible contract for the purpose of Art 49(c).	
 the level of protection in the country if destination is equal to, or higher than in the Act (Art 49(a)); 		appear to be the original intention of the government. The Bill does not mention which	doubtful if such were the intention of the Government. The Bill also does not mention by			However, this does not rule out the possibility that an international or <i>ad hoc</i> bilateral agreement for	
 international agreements apply (Art 49(b)); 		entity in the government should make that assessment, and by which criteria.	which criteria this assessment should be made. Such specifications would be			certification could be concluded under Art49(b), which would later operate within Art 49(c).	
 a contract offering appropriate safeguards is in place between the parties (Art 49(c)); 		Such specifications would be provided in future regulations.	provided in future regulations.				
- the data subject has consented to the transfer (Art 49(d)).							
These provisions will be later specified in a Government Regulation.							
Notes:							
- The Data Protection Bill will not affect pre-existing data protection provisions in so far as they are not contradictory with the Bill and are not specifically regulated by it ` (Art 79).							
The localisation provisions in GR71 (above) and the requirement of coordination with the Ministry in Art 22(1) of MCI 20/2016 would therefore not be impacted by the Bill.							
- The current version of the Bill does not institute a Data Protection Authority. It is not clear to which entity in the Government (beyond MCI) the implementation of the provisions of the future Law would be left.							
JAPAN	YES (optional)	YES	NO	YES	YES	YES	YES
Act on the Protection of Personal	Consent is required, unless exceptions apply (APPI Art 24(1)). For consent to be valid, the data	The PPC can whitelist a foreign country establishing a 'personal information protection system'	Only PPC can make positive assessments (i.e. put a foreign country on a white list) (APPI	Transfers may take place on the basis of a contract if such a contract 'ensures, in relation to the	Transfers may take place on the basis of internal rules if such internal rules 'ensure, in relation to	Transfers may take place on the basis of a certification if a person who receives the provision of	Japan's application to participate in CBPRs was endorsed by APEC and effective April 2014.
Information, 2016 (<u>APPI</u>), Art 24 Transfers of personal information by a ' <i>Personal Information</i> <i>Handling Business Operator</i> ' (PIHBO) in Japan to third parties located in overseas destinations	subject must be clearly informed that the personal information will be transferred to a third party in a foreign country, and be provided with all the information necessary to decide whether to consent (e.g.	recognized to have equivalent standards to the standards in regard to the protection of an individual's rights and interests in Japan (APPI Art 24(1)). In considering whether to put	Art 24(1)).	handling of personal data by the person who receives the provision, the implementation of measures in line with the purpose of the provisions under APPI by an appropriate and reasonable method' (APPI Art 24(1)).	the handling of personal data by the person who receives the provision, the implementation of measures in line with the purpose of the provisions under APPI by an appropriate and reasonable method' (APPI Art 24(1)).	personal data has obtained 'a recognition based on an international framework concerning the handling of personal information' (which includes, but is not limited to CBPRs) (APPI Art 24(1)).	JIPDEC was appointed as Japan's Accountability Agent in January 2016. PPC has recognized that CBPRs are a 'certification on the basis of an international framework regarding
are subject to obtaining the individual's consent, unless: - the country of destination has an	the foreign jurisdiction is identified or identifiable, or the circumstances in which such data transfer will take place have been	specific countries on a white list, the PPC makes a judgment relying on a series of 'judgmental standards' for the assessment of				Transfers may take place if a personal information handling business operator is certified under	personal information handling' that provide a level of protection equivalent to the APPI under Art 24
equivalent level of protection (Art 24);	transfer will take place have been clarified).	<i>standards'</i> for the assessment of				business operator is certified under the CBPRs (see next).	(additional requirements apply to onward transfers of EU data).
 the recipient acts in conformity with a system established by standards prescribed by the Personal Information Protection 							

CONCEIVABLE

It is not certain, but conceivable that compliance with a Code of Conduct in Indonesia by an organisation located in a third country, coupled with ad hoc contractual engagements between the parties, would be an admissible 'agreement' for the purpose of Art 49(c).

ADDITIONAL LEGAL GROUND

Transfers may take place when 'there are international agreements between the countries' (Art 49(b)).

NO

not included in the examples of

action which the recipient might

take to be in conformity with a

standards set by the PPC.

system established by reference to

STATUTORY EXEMPTIONS

cipate in Adherence to a code of conduct is Transfers may take place without the user's consent in specific circumstances listed in Art 23(1):

> (i) cases based on laws and regulations;

(ii) cases 'in which there is a need to protect a human life, body or fortune, and when it is difficult to obtain a principal's consent';

(iii) cases 'in which there is a special need to enhance public hygiene or promote fostering healthy children, and when it is difficult to obtain a principal's consent'; and

(iv) cases 'in which there is a need to cooperate in regard to a central

Commission of Japan (PPC) (Art 24):		this level of protection: ³					
 Commission of Japan (PPC) (Art 24); one of a series of statutory exceptions apply (Art 23(1)). Notes: Transfers to others than 'third parties' are not covered by Art 24 and consent requirements do not apply. Under the APPI, the following entities are deemed not to be third parties: i) data processors; ii) a company that enters into a merger, a company split or a business transfer with the data controller; or iii) a company designated to jointly use the personal information with the controller. Amendments to APPI were promulgated on June 12, 2020. APPI Art 24 was amended to the effect of defining the transparency requirements which apply to PIBHOs that intend to transfer data overseas on the basis of the user's consent (Art 24(1)). The 'principal' must thus receive information on the level of data protection in the foreign country, on the action the foreign country, on the action the foreign that is to serve as a reference to the principal, pursuant to rules of the Personal Information Protection Commission'. A PBHO that has provided personal data to an overseas third party under APPI Art 24(1), pursuant to rules of the Personal Information Protection Commission, must 'take necessary action to ensure continuous implementation of the equivalent action by the third party, and, in response to a principal's request, provide information on the necessary 		 this level of protection:³ there are statutory provisions or codes equivalent to those relating to the obligations of personal information handling business operators defined under the APPI, and the policies, procedures and systems to enforce compliance with these rules can be recognised; there is an independent personal data protection authority, and the authority has ensured necessary enforcement policies, procedures and systems; the necessity for a foreign country designation can be recognised as in Japan's national interest; mutual understanding, collaboration and co-operation are possible; and, establishing a framework to pursue mutual smooth transfer of personal information, while seeking the protection thereof, is possible. These standards were applied by the PPC in its decision of January 18, 2019, recognising that the European Union has established a <i>'personal information protection system'</i> based on standards equivalent to the standards of APPI in regard to the protection of an individual's rights and interests in Japan. 					
action, to the principal'.							
MACAU SAR	YES (optional) Unambiguous consent to data	YES The public authority may decide	NO	YES The OPDP may authorise transfers	CONCEIVABLE It is uncertain, but not	CONCEIVABLE It is uncertain, but not	NO Macau SAR is not an
Personal Data Protection Act (2005) (PDPA), Arts 19 and 20 Principle: The transfer of personal data to a destination outside the MSAR may only take place subject to compliance with the PDPA and provided the legal system in the destination to which they are transferred ensures an adequate level of protection (Art19(1)). Transfers to 'non-adequate' destination countries may take place only if specific conditions are complied with (see next), and must be either notified to, or authorised	 transfer may derogate to the absence of adequate protection in destination country (Art 20(1)). Such transfer must in any case be notified to OPDP. There are, however, three cases in which the data subject's consent is not sufficient to transfer the data outside Macau: the first two exceptions refer to sensitive data and to credit data (PDPA, Art 22(1)), whose processing is subject to the prior authorisation of the OPDP. Processing (including transfer) of these two categories of data is subject to prior authorisation by the OPDP, unless authorised by 	 The public admonty may decide that the legal system in the destination to which they are transferred ensures an adequate level of protection (Art 19(2) and (3)). The adequacy of the level of protection shall be assessed in the light of all the circumstances surrounding a data transfer operation or set of data transfer operations. Particular consideration shall be given to: the nature of the data, 	decide whether a legal system ensures an adequate level of protection (Art 19(3)).	where the controller adduces 'adequate safeguards', 'particularly by means of appropriate contractual clauses' (Art 20(2)). Such transfer must be authorised by OPDP.	unconceivable that the OPDP could take the decision to authorize a transfer based on the consideration that BCRs or internal rules would constitute 'adequate safeguards' in the meaning of Art 20. Such transfer would have to be authorised by OPDP.	unconceivable that the OPDP could take the decision to authorise a transfer based on the consideration that Certification Schemes would constitute 'adequate safeguards' in the meaning of Art 20(2). Such transfer would have to be authorised by OPDP.	economy, hence cannot cur join CBPRs or PRP.

3 Profs Kaori Ishii and Fumio Shimpo, 'Jurisdictional Report: Japan, in Regulation of Cross-Border Transfers of personal Data in Asia' (ABLI, 2018), p. 182.

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government organisation or a local government, or a person entrusted by them performing affairs prescribed by laws and regulations, and when there is a possibility that obtaining a principal's consent would interfere with the performance of the said affairs.'

CONCEIVABLE

APEC It is uncertain, but not urrently unconceivable that the OPDP could the legal system does not ensure take the to authorise a transfer based on the consideration that a Code of conduct would constitute 'adequate safeguards' in the meaning of Art 20(2).

> Such transfer would have to be authorised by OPDP (Art 20(2)).

STATUTORY EXCEPTIONS

A transfer to a destination in which an adequate level of protection 'may be allowed' where (PDPA Art 20(1)):

(1) it is necessary for the performance of a contract between the data subject and the controller or the implementation of pre-contractual measures taken in response to the data subject's request;

(2) it is necessary for the performance or conclusion of a contract concluded or to be concluded in the interests of the data subject between the controller and a third party;

by the Office of Personal Data Protection (OPDP). ⁴ The analysis carried out in the context of such procedures appears in decisions published on the OPDP's website. ⁵	law; - the third exception is in relation to the interconnection or so-called combination of data (PDPA, Art 4, 1(10)), which is also subject to the prior authorisation of OPDP.	 the purpose and duration of the proposed processing operation or operations, the place of origin and place of final destination, the rules of law, both general and sectoral, in force in the destination in question, and the professional rules and security measures which are complied with in that destination (Art 19(2)). Such transfer need not be authorised by, or notified to OPDP. 					
MALAYSIAPersonal Data Protection Act (PDPA) 2010, s 129Data transfers outside Malaysia may in principle take place only to places specified by the Minister where there is in force any law which is substantially similar to, or that serves the same purposes as the PDPA or which ensures an adequate level of protection which is at least equivalent to the level of protection afforded by PDPA.'The Minister' refers to the Minister 'charged with the responsibility for the protection of personal data', currently the Communications and Multimedia Minister (PDPA s 4).Transfers by a 'Data User' in Malaysia to other destinations may take place only if: - The data subject has consented to the transfer;The data user has taken reasonable precautions and exercised due diligence; or - Statutory or regulatory exemptions apply.Note: PDPA review On 14 February 2020 the Malaysia Personal Data	YES (optional) Consent may operate as an exception to the requirement that transfers may take place only to places specified by the Minister (s 129(2)(a)).	 YES The Minister, upon the recommendation of the Commissioner, may specify any place outside Malaysia to where data may freely flow, where: a) there is in that place in force any 'aw which is substantially similar to this Act, or that serves the same purposes as PDPA'; or (b) that place ensures an adequate level of protection in relation to the processing of personal data which is 'at least equivalent to the level of protection afforded by PDPA'. (s 129(1)) The Minister' refers to the Minister 'charged with the responsibility for the protection of personal data' (S4 PDPA), currently the Communications and Multimedia Minister. Date: The Commissioner is considering removal of the whitelist provisions above as part of the ongoing PDPA' review exercise. 	NO Only the Minister can make related specifications (s 129(1)).	YES (implicit) The data user should 'take all reasonable precautions and exercise all due diligence' to ensure that the data will be adequately protected overseas, which implicitly refers to the conclusion of contracts (s 129(2)(f)). Contracts are further mentioned as such safeguards in sectoral Codes of conduct approved by the Commissioner.	CONCEIVABLE It is not certain, but conceivable that BCRs and internal rules are considered as 'reasonable precautions' and measures of 'due diligence' in the meaning of s 129(2)(f).	CONCEIVABLE It is not certain, but conceivable that certification in Malaysia by an organisation located in a third country to a privacy scheme or obtaining a privacy mark may constitute 'reasonable precautions' and measures of 'due diligence' in the meaning of PDPA s 129(2)(f).	NO Malaysia is an APEC economy but as at November 2020 has not expressed an intention to join the CBPR system.
Malaysian Personal Data Protection Commissioner ('Commissioner') has issued a <u>Public Consultation Paper</u> on review of the PDPA. One of the suggestions proposed is for removal of the provisions in s 129 which provide for the issuance of a whitelist by the Minister. As part of the ongoing review exercise, the Commissioner is considering issuing a guideline to address the mechanism and implementation of cross border transfers (Proposed Improvement Suggestion Nr.13). If implemented, it is unclear whether transfers which comply with the transfer							

4 On the operation of these procedures, see Graça Saraiva, 'Jurisdictional Report: Macau SAR, in Regulation of Cross-Border Transfers of personal Data in Asia' (ABLI, 2018), p. 202.

5 For instance, Opinion No.0016/P/2018/GPDP on the establishment of the CTM (Macau Telecommunications Company) (HK) Data Centre and the transfer of data from Macao to Hong Kong and the respective notification and authorisation procedures.

(3) it is necessary or legally required on important public interest grounds, or for the establishment, exercise of defence of legal claims;

(4) it is necessary in order to protect the vital interests of the data subject;

(5) it is made from a register which according to laws or administrative regulations is intended to provide information to the public and which is open to consultation either by the public in general or by any person who can demonstrate legitimate interest.

Such transfers must be notified to OPDP.

CONCEIVABLE

It is not certain, but conceivable that adherence of the overseas recipient to a code of conduct may be considered as *'reasonable* precautions' and measures of 'due diligence' in the meaning of PDPA s 129(2)(f).

PDPA s 23 describes the conditions under which codes of conduct may be drafted and registered with the Commissioner but these provisions are unrelated to those relating to data transfers.

EXEMPTION BY AUTHORITY

A 'data user' or 'class of users' may be exempted from all or part of the PDPA (including s 129) by decision of the Minister following the prior opinion of the Commissioner (S46(1)).

STATUTORY EXCEPTIONS

Transfers of personal data may take place to other non-adequate destinations if (s 129(3)(b) to (h)):

(b) the transfer is necessary for the performance of a contract between the data subject and the data user:

(c) the transfer is necessary for the conclusion or performance of a contract between the data user and a third party which—(i) is entered into at the request of the data subject; or (ii) is in the interests of the data subject;

(d) the transfer is for the purpose of any legal proceedings or for the purpose of obtaining legal advice or for establishing, exercising or defending legal rights;

(e) the data user has reasonable grounds for believing that in all circumstances of the case-

(i) the transfer is for the avoidance or mitigation of adverse action against the data subject;

(ii) it is not practicable to obtain the consent in writing of the data subject to that transfer; and

(iii) if it was practicable to obtain such consent, the data subject would have given his consent; (...)

(g) the transfer is necessary in order to protect the vital interests of the data subject; or

(h) the transfer is necessary as being in the public interest in circumstances as determined by the Minister.

CONCEIVABLE

It is possible that voluntary adherence of the recipient to a Code of conduct could contribute to agency believing on reasonable grounds that the foreign person or entity is subject to 'comparable safeguards' in the meaning of IPP12(1)(f)

ADDITIONAL LEGAL GROUND

An organisation A may disclose information to organisation B if 'A believes on reasonable grounds that B is subject to the Privacy Act, when it is carrying on business in New Zealand' (i.e. exception applies when for the purposes of the Bill both agencies are New Zealand agencies anyway) (IPP12(1)).

STATUTORY EXEMPTIONS

No restriction applies to overseas data transfers if the disclosure of the information is necessary (IPP12(2)):

(i) to avoid prejudice to the maintenance of the law by any public sector agency, including prejudice to the prevention, detection, investigation, prosecution, and punishment of offences; or

(ii) for the enforcement of a law that imposes a pecuniary penalty; or

(iii) for the protection of public revenue: or

(iv) for the conduct of proceedings before any court or tribunal (being proceedings that have been commenced or are reasonably in contemplation); or

(f) that the disclosure of the information is necessary to prevent or lessen a serious threat to-

(i) public health or public safety; or

(ii) the life or health of the individual concerned or another individual;

and:

it is not reasonably practicable in the circumstances to comply with the IPP 12 requirements.

STATUTORY LIMITATION (TO POWER OF COMMISSIONER)

- The same policy as in S114B(3) of the Privacy Act 1993 has followed through to Part 8 of the Privacy Act 2020 to the effect that the Commissioner may not prohibit a transfer if it is:

(a) required or authorised by or under any enactment; or

(b) required by any convention or other instrument imposing international obligations on New Zealand.

- Moreover, in determining whether to prohibit a transfer of personal information, the Commissioner is required to also consider the following (s 193(2)):

(a) whether the transfer affects, or is likely to affect, any individual; and

r the

binding Bill this (1)(d):

ures'.

information received in New Zealand from overseas'), like s 114B in the Privacy Act 1993, in exceptional circumstances authorises the Privacy Commissioner to prohibit a transfer to another State when (s 193(1)): - The personal information has been received from another State and will be transferred to a third State where it will not be subject to a law providing comparable safeguards to the Privacy Act; and - The transfer would be likely to breach the basic principles of national application set out in the OECD Guidelines. PHILIPPINES Data Privacy Act of 2012 (DPA), s 21 There are no specific provisions on international transfers in the DPA but S 21 of the DPA (Accountability Principle) allows for data sharing outside the Philippines' borders as long as the lawful criteria in ss 12 and 13 are met, and the general privacy principles are followed. s 21 provides that 'any controller is responsible for personal information under its control and custody, including information that has been transferred to third parties for processing, whether domestically or internationally, subject to cross-border arrangement and cooperation'. Moreover, regarding data transfer for processing s 21(a) requires the controller to use 'contractual or other reasonable means to provide a comparable level of protection while information is being processed by a third party'.	 YES (optional) Data subject's consent is neither required nor mentioned as a method for the data controller to discharge its responsibility 'for personal information under its control and custody' in the meaning of s 21. However, the lawful criteria under ss 12 and 13 apply with equal force to data sharing, whether within or outside the Philippines. Consent is an example of such lawful criteria. Hence, it may be considered as an option to transfer data overseas. Moreover, Rule 20(b) of the IRRs (General Principles for Data Sharing) provide that 'data sharing shall be allowed in the private sector if the data subject consents to data sharing', and other conditions apply (data sharing shall be covered in a data sharing agreement). Consent for data sharing shall be required even when the data is to be shared with an affiliate or mother company, or similar relationships (s 20(b)(1)). 	NO Neither DPA nor IRRs mention the level of data protection in an overseas destination as a relevant factor for a controller to assess its responsibility for transferring personal information under its control and custody, in the meaning of s 21. Proposed amendments to s 21 in House Bill No. 5612 introduced in the House of Representatives on 25 November 2019 do not modify the legal regime applicable to international transfers.	NO Neither DPA nor IRRs mention the level of data protection in an overseas destination as a relevant factor for a controller to assess its responsibility for transferring personal information under its control and custody, in the meaning of s 21. Proposed amendments to s 21 in House Bill No. 5612 introduced in the House of Representatives on 25 November 2019 do not modify the legal regime applicable to international transfers.	 YES (implicit) Neither DPA nor IRRs explicitly provide that the implementation of contractual safeguards can discharge the responsibility of an organisation for exporting 'personal information originally under its custody or its control'. However, this is subsumed in s 21 DPA and S44 IRR that specify data protection requirements for Outsourcing Agreements and contemplate both local and international data sharing. s 20(b)(2) IRRs prescribes that data sharing 'for commercial purposes, including direct marketing, shall be covered by a data sharing agreement shall establish adequate safeguards for data privacy and security, and uphold rights of data subjects. It shall be subject to review by the Commission, on its own initiative or upon complaint of data subject. Regarding data transfer for processing s 21(a) DPA requires the controller to use 'contractual 	CONCEIVABLE It is conceivable, but not confirmed that the implementation of BCRs can discharge the responsibility of an organisation under s 21 DPA for exporting 'personal information originally under its custody or its control', including for processing. It is conceivable, but not certain that BCRs for processors could qualify as 'reasonable means' under s 21(a) which provides that controller should use 'contractual or other reasonable means to provide a comparable level of protection while information is being processed by a third party'.	CONCEIVABLE It is conceivable, but not confirmed under either DPA or IRRs that the obtaining of (either local or overseas) certification can help an organisation discharge its responsibility for exporting 'personal information originally under its custody or its control', and so 'including information that has been transferred to third parties for processing'. Likewise, it is conceivable, but not certification could qualify as 'reasonable means to provide a comparable level of protection while information is being processed by a third party' under s 21(a).	YES On September 20, 2019, the Philippines National Privacy Commission announced it has fil its notice of intent to join the AF CBPR system. The Joint Oversigf Panel approved the Philippines' application to join the system or March 9, 2020. NPC would later recognise that CBPRs are part of the mechanism by which the controller use 'reasonable means to provide a comparable level of protection while information is being processed by a third party' (s 21(a)).
while information is being				processing s 21(a) DPA requires			
Implementing Rules and Regulations (<u>IRRs</u>), Rule IV: A specific provision applies to data sharing (s 20, <i>General Principles for</i> <i>Data Sharing</i>). The provision applies to data sharing in the private sector and between government agencies.							
IRRs, Rule X: Specific provisions apply to outsourcing and subcontracts (s 43 and s 44).							
SINGAPORE	YES (optional)	CONCEIVABLE	YES	YES	YES	YES (implicit)	YES
Personal Data Protection Act (PDPA) 2012, s 26	The requirements of s 26 may be satisfied if the transferring organisation obtains the individual's consent to the effect of	The general rule is that the exporting organisation has taken 'appropriate steps to ascertain whether, and to ensure that, the recipient of the percond data in	Assessment of the standard of protection in the country or territory of destination may be done by the exporting organisation itself	'Legally enforceable obligations' that provide a level of protection comparable to PDPA include obligations that can be imposed on the recipient by 'a contract' (Bea	'Legally enforceable obligations' that provide a level of protection comparable to PDPA in the meaning of s 26 include obligations that can be imposed on the	'Legally enforceable obligations' that provide a level of protection comparable to PDPA in the meaning of s 26 include obligations that can be imposed on the	On 20 February 2018 Singapore has joined the APEC CBPR and Pl systems. On 17 July 2019 the Infocomm

that can be imposed on the

that can be imposed on the

the recipient by 'a contract' (Reg

recipient of the personal data in

itself.

(b) the general desirability of facilitating the free flow of information between New Zealand and other countries; and

(c) any existing or developing international guidelines relevant to transborder data flows, including (but not limited to)-

(i) the OECD Guidelines:

(ii) the General Data Protection Regulation.

CONCEIVABLE

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It is conceivable, but not confirmed under the Act or the IRRs if adherence of a data recipient to a code of conduct can discharge the responsibility of the exporting organisation for 'personal information originally under its custody or its control', and so 'including information that has been transferred to third parties for processing'.

DPA s 7(j) provides that the NPC has the function to 'review, approve, reject or require modification of privacy codes voluntarily adhered to by personal information controllers.' However, it does not make a reference to the role which such codes might play in relation to s 21.

ADDITIONAL LEGAL GROUND

No exception is provided to the accountability principle in s 21.

However, s 20(a) IRRs (General principles for data sharing) provides that data sharing shall be allowed 'when it is expressly authorized by law', provided that 'there are adequate safeguards for data privacy and security, and processing adheres to principle of transparency, legitimate purpose and proportionality.

Mutatis mutandis this provision is applicable to the transfer of personal data out of the . Philippines when such transfer is provided by law.

CONCEIVABLE

nd PRP

Media Development Authority

'Legally enforceable obligations' that provide a level of protection comparable to PDPA in the meaning of s 26 include obligations data that is comparable to the that can be imposed on the

STATUTORY EXEMPTIONS

The transfer of personal data to organisations that do not provide a standard of protection to personal

Transfer Limitation Obligation ('TLO'): An organisation shall not transfer any personal data to a country or territory outside Singapore except in accordance with requirements prescribed under PDPA to ensure that organisations provide a standard of protection to personal data so transferred that is comparable to the protection under PDPA. Personal Data Protection Regulations 2014, Part III, Regulations (Regs 8-10) Personal Data Protection Commission (PDPC) Advisory Guidelines (AG) on Key Concepts in the PDPA, Chapter 19 For the purposes of s 26 of PDPA, a transferring organisation must take appropriate steps to ascertain whether, and to ensure that, the recipient of the personal data in that country or territory outside Singapore (if any) is bound by legally enforceable obligations (in accordance with PDPA Reg.10) to provide to the transferred personal data a standard of protection that is at least comparable to the protection under the Act. PDPC Advisory Guidelines (AG) on Key Concepts in the PDPA, Chapter 8 ('Cloud Services') (<i>revised 9 October 2019</i>) An organisation that engages a Cloud Service Provider (CSP) as a data intermediary ('processor', ed.) to provide cloud services is responsible for complying with the TLO in respect of any overseas transfer of personal data in using the CSP's cloud services. This is regardless of whether the CSP is located in Singapore or overseas.	transferring the data (Reg 9(3)(a)). Consent cannot be used to waive the requirement of existing privacy safeguards in the country of destination. Reg 9(4) provides that an individual is not taken to have consented to the transfer of the individual's personal data to a country or territory outside Singapore if — a) The individual was not, before giving his consent, given a reasonable summary in writing of the extent to which the personal data to be transferred to that country or territory will be protected to a standard comparable to the protection under the Act; b) the transferring organisation required the individual to consent to the transfer as a condition of providing a product or service, unless the transfer is reasonably necessary to provide the product or service to the individual; or c) The transferring organisation obtained or attempted to obtain the individual's consent for the transfer by providing false or misleading information about the transfer, or by using other deceptive or misleading practices.	that country or territory outside Singapore (if any) is bound by legally enforceable obligations to provide to the transferred personal data a standard of protection that is at least comparable to the protection under the Act' (s 26). The Minister for Communications and Information (MCI) could make regulations and PDPC could issue Advisory Guidelines setting out the criteria for assessment. However, the PDPA does not literally provide for the adoption of white lists and such would in any case not be the intention.	Regarding Cloud Services, for instance, the PDPC Guidelines has clarified that an organisation 'should ensure that any overseas transfer of personal data as a result of engaging a CSP will be done in accordance with the requirements under the PDPA', namely, the organisation could ensure that the CSP it uses 'only transfers data to locations with comparable data protection regimes', or has legally enforceable obligations to ensure a comparable standard of protection for the transferred personal data (PDPC Guidelines, Chapter 8, Para. 8.4).	 10(1)(b)). Any contract must (Reg 10(2); PDPC AG, 19.2): i) require the recipient to 'provide to the personal data transferred to the recipient a standard of protection that is at least comparable to the protection under the PDPA'; and ii) specify 'the countries and territories to which the personal data may be transferred under the contract'. In setting out contractual clauses that require the recipient to comply with a standard of protection 'at least comparable to the protection under the PDPA,' a transferring organisation should minimally set out protections with regard to 'areas of protection' listed in a table provided in PDPC AG (Chapter 19.5). Chapter 8 of PDPC AG ('Cloud Services'): an organisation may be considered to have taken appropriate measures to comply with the TLO by ensuring that () 'the recipients (e.g. data centres or sub-processors) in these locations are legally bound by similar contractual standards."⁶ 	recipient by 'binding corporate rules.' (s 26), which may be adopted in 'instances where a recipient is an organisation related to the transferring organisation and is not already subject to other legally enforceable obligations in relation to the transfer' (Reg 9). BCRs must (Reg. 10-3; PDPC AG, Chapter 19.2): i) require every recipient of the transferred personal data to provide to the personal data transferred to the recipient a standard of protection that is at least comparable to the protection under the PDPA; and ii) specify the recipients of the transferred personal data to which the BCRs apply; the countries and territories to which the personal data may be transferred; and the rights and obligations provided by the BCRs. BCRs may only be used for recipients that are related to the transferring organisation (Reg.13(3)(c)). 'Recipients' are defined in Reg.13(3)(d)).	recipient by the local law of the country of destination, a contract, binding corporate rules or 'any other legally binding instrument'. Certification could be among these legally binding instruments. PDPC has recently amended the PDPA Regulations to recognise that a recipient organisation holding a 'specified certification', including certification to the APEC CBPR and PRP Systems (see next column), would meet such legally enforceable requirements under s 26 PDPA. Regarding Cloud Services, the PDPC Guidelines (Chapter 8, Para 8.7) provide that where the contract between an organisation and its CSP does not specify the locations to which a CSP may transfer the personal data processed and leaves it to the discretion of the CSP, the organisation may be considered to have taken appropriate steps to comply with the Transfer Limitation Obligation by ensuring that: (a) the CSP based in Singapore is certified or accredited as meeting relevant industry standards, and (b) the CSP provides assurances that all the data centres or sub- processors in overseas locations that the personal data is transferred to comply with these standards. PDPC has plans to recognise APEC CBPR and PRP, as well its national Data Protection TrustMark (DPTM) certification as data transfer mechanisms under the PDPA.	Singapore's Accountability Agent. PDPC has also recently amended the PDPA Regulations to recognise that a recipient organisation holding a 'specified certification', i.e. the APEC CBPR System, and the APEC PRP System would be taken to have met such legally enforceable requirements. Such certification therefore is compliant with s 26 PDPA.
SOUTH KOREA Personal Information Protection Act No. 16930 (PIPA), Art 17, Art 39(12) PIPA contains the baseline provisions on data transfers from South Korea. It is complemented by the Enforcement Decree of PIPA No. 28355, Oct. 17, 2017 (to be further amended).	YES (required) PIPA, Art 17 Consent is required to transfer personal data to any third party, whether locally or overseas (Art 17(1)). Specific consent must be sought for transferring data overseas (Art 17(3)).	NO Neither the current framework on data transfers (in PIPA or Network Act), nor the amended Acts refer to 'white lists', 'adequacy findings', etc. However, it is anticipated that the PIPA could be further amended to cater for this possibility in the future.	NO Neither the current nor the amended framework cater for this possibility.	YES (implied) Neither Art 17 nor Art 39(12) explicitly refer to contracts for data transfers. However, the constant interpretation from PIPA, Network Act and their respective Enforcement decrees is that contracts are necessary. For instance, the PIPA does not require the data exporter to enter into a contract, nor does it	UNCERTAIN Neither Art 17 nor Art 39(12) explicitly refer to BCRs for data transfers. As per Art 17(4) organisations could transfer personal information without the user's consent in specific conditions to be specified by Presidential Decree. However, it is not certain that BCRs would be considered in the regulatory assessment <i>'whether</i>	UNCERTAIN Neither Art 17 nor Art 39(12) explicitly refer to certification mechanisms for data transfers. The amendment bill to the Network Act originally provided that consent requirements would be waived <i>where the overseas</i> recipient of the transfer has been certified under the Personal Information Management System ('PIMS') certification scheme [now 'ISMS-P'] or other certification	YES The participation of South Korea in the CBPR System was approved on June 12, 2017. KISA was appointed CBPR Accountability Agent in January 2020 but KISA's CPBR checklist has not been published. Plans to articulate the Personal Information Management System (PIMs—now ISMS-P) and CBPRs were announced. However, these

6 See Decision [2019] SGPDPC 22 (Case No DP-1708-B1027, Spize Concepts Pte Ltd), 4 July 2019, Paras. 25 and ff.

fication', m, and the be taken

recipient by the local law of the country of destination. a contract. binding corporate rules or "any other legally binding instrument".

It is conceivable that codes of conduct could constitute such 'legally binding instruments' under s 26 PDPA.

protection under PDPA in the meaning of s 26 is allowed when:

- the transfer is necessary for the performance of a contract between the individual and the transferring organisation, or to do anything at the individual's request with a view to the individual entering into a contract with the transferring organisation (Reg 9(3)b);

- the transfer is necessary for the conclusion or performance of a contract between the transferring organisation and a third party which is entered into at the individual's request (Reg. 9(3)(c) or which a reasonable person would consider the contract to be in the individual's interest (Reg9(3)(d));

- the personal data is data in transit (Reg 9(3)(f)); or

- the data is publicly available in Singapore (Reg 9(3)(g)); or

- the transfer of personal data is necessary for a use or disclosure in certain situations where the consent of the individual is not required under the PDPA (Third and Fourth Schedule), such as use or disclosure necessary to respond to an emergency that threatens the life, health or safety of an individual. The transferring organisation will also need to take reasonable steps to ensure that the data will not be 'used or disclosed by the recipient for any other purpose' (Reg 9(3) and PDPC AG, Chapter 19).

EXEMPTION BY THE AUTHORITY

PDPC may, on the application of any organisation, by notice in writing exempt the organisation from any requirement prescribed pursuant to s 26(1) in respect of any transfer of personal data by that organisation (s 26(2) PDPA).

An exemption granted under s 26(2) may be granted subject to such conditions as the PDPC may specify in writing and may be revoked at any time by the PDPC. Organisations should provide exceptional and compelling reason(s), accompanied with evidence of the reason(s) why the organisation is unable to comply with the PDPA provision(s).

EXEMPTIONS BY DECREE

Consent requirements may be waived for overseas data transfers only in specific circumstances to be listed and/or specified by Presidential decrees.

- Under PIPA (Art 17(4)), a provide personal data to another controller without the data subject's consent in conditions to be prescribed by Presidential Decree: 'within a scope that is

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h Korea in Neither Art 17 nor Art 39(12) explicitly refer to codes of conduct for transfers.

> As per Art 17(4) organisations could transfer personal information without the user's consent in specific conditions to be controller will be allowed to specified by Presidential Decree.

However, it is not certain that membership to a code of conduct would be considered in the

The Act on the Promotion of Information and Communications Network Utilization and Data Protection ('Network Act') makes specific provisions relating to Internet Content Service Providers (ECSPs) and recipients of data collected by ICSPs (Extended ICSPs).⁷. The Network Act was amended on 4 February 2020 with the effect of displacing the data protection provisions in the Network Act.

The amended PIPA now includes a Chapter 6 (Special Provisions for the Processing of Personal Information by 'ICSPs' and 'extended ICSPs') importing the data protection provisions formerly in the Network Act which are not harmonised with those set forth in the PIPA. Art 63 on overseas data transfers in the Network Act is PIPA's new Art 39(12).

Likewise, the data protection provisions in the Enforcement Decree of Network Act (incl. Art 67 on transfers) have been moved to the Enforcement Decree of PIPA.

Data transfer provisions in sectoral statutes (e.g. Credit Information Act, Location Information Act) may also apply.

The overarching principle to all data transfer provisions is that express user consent is required to transfer personal data to third parties located overseas.

Some exceptions to consent requirements apply in specific circumstances provided by statute, specifically in relation to overseas controllerprocessor transfers for delegation of processing (outsourcing).

Presidential Decrees following PIPA's recent amendments could eventually broaden the scope of consent exemptions under both Art 17 and 39(12).

Notes:

On 4 August 2020 the Personal Information Protection Commission (PIPC) took over from the Ministry of Information Security (MOIS) and the Korean **Communication Commission** (KCC) the roles of enforcing PIPA and the data protection provisions in the Network Act.

Conditions for obtaining valid consent are prescribed in PIPA (Arts 17(2), 22).

A Presidential Decree could eventually broaden the scope of consent exemptions under Art 17(4), which provides that a personal information controller may provide personal information without the consent of a data subject within the scope reasonably related to the purposes for which the personal information was initially collected, 'in accordance with the matters prescribed by Presidential Decree taking into consideration whether disadvantages are caused to the data subject, whether necessary measures to secure safety, such as encryption, have been taken'.

PIPA, Art. 39(12) (formerly Network Act, Art 63)

Notwithstanding Art 17(3) PIPA, in circumstances ICSPs may presume that they have obtained data subject's consent for:

i) providing (including providing access to) data to third parties;

ii) outsourcing the processing; or

iii) storing (referred to as 'transfer') users' personal information overseas: or

iv) onward transfers of data already transferred outside Korea to a third country (as per Art 39(12)(5);

provided that they satisfy the conditions prescribed in Art 39(12)(2), in particular the public disclosure of elements mentioned in Art 39(13). *i.e.*: details of transferred data; list of destination country(ies): name of transferee: purpose of the transfer and retention period

ICSPs that choose to rely on this possibility shall further implement safeguards to be prescribed by Presidential Decree (Art 39(12)(5)).

Note:

It follows from the above that consent is generally not anymore strictly required for outsourcing purposes under PIPA. Previously the user's consent was required for transferring data for outsourcing under the Network Act whilst it was not required for outsourcing under PIPA. This distinction was abolished when the new framework kicked in on 5 August 2020

specifically mention the use of contracts for overseas data transfers, but it prohibits the importer from *'entering into g* contract which would not be compliant with applicable laws."

The Network Act required certain items to be included in a contract for the transfer of personal information, irrespective of the status of the recipient (local or foreign), and in application of implementing provisions ICSPs must, in advance, reach an agreement on the 'protective measures' which will be applied by the overseas recipient and reflect such agreement 'in the relevant contract' (Art 67(3)).

Such measures include:

i) technical and administrative measures for protecting personal information:

ii) measures for settling grievances and resolving disputes on the infringement of personal information;

iii) other measures necessary for protecting users' personal information.

Referring to these provisions, it is generally interpreted that a data exporter shall conclude a contract with the importer, as well as obtain the user's consent (unless an exemption applies).

the data subject's rights would be infringed upon and/or measures to secure the integrity of the personal information have been properly taken' by the exporting organisation to protect the data after it is transferred overseas.

designated by KCC' but this reference was eventually rejected by the National Assembly.

As per Art 17(4) organisations could transfer personal information without the user's consent in specific conditions to be specified by Presidential Decree

It is not certain that obtaining a certification would eventually be considered in the regulatory assessment as to 'whether the data subject's rights would be infringed upon and/or measures to secure the integrity of the personal information have been properly taken' to protect the data after it is transferred overseas.

7 On the respective scopes of PIPA, Network Act, the concepts of ICSPs and Extended ICSPs, see Park Kwang Bae, 'Jurisdictional Report: Republic of Korea', in Regulation of Cross-Border Transfers of personal Data in Asia' (ABLI, 2018), p. 343

plans have become unclear since

any reference to the ISMS-P

scheme (and certification

border data transfers

generally) was eventually removed from the Bill in relation to cross

regulatory assessment 'whether the data subject's rights would be infringed upon and/or measures to secure the integrity of the personal information have been properly taken' by the exporting organisation to protect the data after it is transferred overseas.

reasonably related to the original purpose of collection' and 'after considering whether the data subject's rights would be infringed upon and/or measures to secure the integrity of the personal information have been properly taken.'

However, it is too early to tell if the Enforcement Decree would remove consent requirements for overseas transfers in specific circumstances.

- Under PIPA Art 39(12), and notwithstanding Art 17(3), in circumstances ICSPs may presume that they have obtained data subject's consent for outsourcing (see column 'Consent').

ADDITIONAL LEGAL GROUND

PIPA, Art 39(13): the data transfer provisions in Art 39(12) will not apply if the transfer is necessary to implement a treaty or international engagement, under condition of reciprocity.

THAILAND

(PDPA)

The Personal Data Protection Act B.E. 2562 (2019) was published on 27 May 2019 in Government Gazette, with entry into force scheduled for 27 May 2020. However, the date of entry into force of most chapters of the law (including Part III on 'Use or disclosure of personal data') has been postponed to 31 May 2021.

PDPA s 28: Data transfers may freely take place to a foreign country or international organisation that have adequate data protection standards, and in accordance with the data protection rules prescribed by the Data Protection Committee

Exceptions to the 'adequacy' requirement apply in four series of circumstances:

- the data subject's consent has been obtained:

 specific statutory exemptions apply;

- the receiving organisation provides suitable protection measures which enable the enforcement of the data subject's rights; or

- the receiving organisation has put in place a 'Personal Data Protection *Policy*' applicable to overseas data transfers

The Personal Data Protection Committee has the power 'to announce and establish criteria for providing protection of personal data which is sent or transferred to a foreign country or international organisation' (s 16(5)).

Notes:

Going beyond the general case, data privacy provisions exist in several other areas of law, such as sector-specific regulations or license conditions, in provisions setting out protections for certain categories of information, or in requirements specific to certain professions (e.g., as relevant to personal health information, credit bureaus, telecommunications licensees, securities companies, and financial institutions).8

VIETNAM

Principle: a common principle in

the different texts that currently

(in the absence of baseline data

protection legislation) is that

contain data protection provisions

YES (optional)

force, obtaining the data subject's Personal Data Protection Act 2019 consent will be one of the circumstances in which the data

controller may derogate to the rule that transfers may take place only to a destination country or

international organisation that has adequate data protection standards under PDPA (s 28(2)). Where consent is obtained, data subject must be informed of the

When PDPA Part III enters into

inadequate data protection standards of the destination country or international organisation The conditions for obtaining valid

in force (cf. footnote 8).

YES (required)

A common principle in the

different texts that currently

protection legislation) is that

consent by the data subject is

necessary to transfer data.

contain data protection provisions

(in the absence of baseline data

providing protection of personal consent are defined in s 19 data which is sent or transferred to ('General provisions'). a foreign country or international organisation Obtaining the user's consent is (s 16(5)). further a cornerstone of all sectoral data transfer provisions currently It is also competent to decide on

'problems with regard to the adequacy of data protection standards' of a destination country or international organisation (s 28, last para).

CONCEIVABLE

When PDPA Part III enters into

force, in the event that the data

controller sends or transfers the

personal data to a foreign country

unless an exemption applies, the

international organisation that

receives such personal data must

have an 'adequate data protection

standard', and the transfer must

be carried out in accordance with

personal data as prescribed by the

announce and establish criteria for

the rules for the protection of

The Personal Data Protection

Committee has the power 'to

destination country or

Committee (s 28).

The provisions of ss 15(6) and 28, combined, seem to imply that the Committee may put some jurisdictions or organisations which match the standards defined by the Committee on a 'white list', also by inference from Art 45(1) of EU GDPR after which the Act is modelled.

However, this possibility would have to be clarified by the Committee when it is established.

CONCEIVABLE

In the event that the data controller sends or transfers the personal data to a foreign country. unless an exemption applies, the destination country or international organisation that receives such personal data must have an 'adequate data protection standard', and the transfer must be carried out in accordance with the rules for the protection of Personal Data as prescribed by the Committee (s 28).

The Personal Data Protection Committee has the power 'to announce and establish criteria for providing protection of personal data which is sent or transferred to a foreign country or international (s 16(5)).

It is also competent to decide on 'problems with regard to the adequacy of data protection standards' of a destination country or international organisation (s 28. last para).

The wording of ss 16(5) and 28 combined, do not appear to rule out the possibility that the exporting organisation may selfassess the level of protection in the

proposal for a Draft Data

Protection Decree which would

YES (implicit)

When PDPA Part III enters into force, data may be transferred to a foreign country or international organisation in the absence of an adequacy decision where the receiving controller or processor provides 'suitable protection measures which enable the enforcement of the data subject's rights, including effective legal remedial measures accordina to the rules and methods as prescribed and announced by the Committee' (s 29(3)).

Contracts could constitute 'suitable protection measures which enable the enforcement of the data subject's rights, including effective legal remedial measures' if the rules and methods to be prescribed and announced by the Committee so allow

YES (explicit)

When PDPA Part III enters into force, personal data may be transferred to an overseas destination in the absence of an adequacy decision where a 'Personal Data Protection Policy regarding the sending or transferring of personal data to another data controller or data processor who is a foreign country, and in 'the same affiliated business, or in the same aroup of undertakinas. in order to iointly operate the business or group of undertakings.' (ss 29(1) and 29(2)).

Such policies must be 'reviewed and certified' by the Office of the Personal Data Protection Committee

CONCEIVABLE

When PDPA Part III enters into force, in the absence of adequacy, personal data protection policy, or other applicable exemptions, transfers will be allowed where the controller or processor provides 'suitable protection measures which enable the enforcement of the data subject's rights, including effective legal remedial measures according to the rules and methods as prescribed and announced by the Committee' (s 29).

Certification could be among alternative solutions for data transfers which constitute such 'suitable protection measures' if the rules and methods prescribed by the Committee so allow.

for data transfers, nor is it known if

the proposal for a Draft Data

NO

so allow (s 29(3)).

as at November 2020 has not expressed an intention to join APEC CBPRs. CBPRs or PRP could eventually be among alternative solutions for data transfers in the absence of adequacy, BCRs, or another exemption, if the rules and methods as prescribed and announced by the Committee for 'suitable protection measures which enable the enforcement of the data subject's rights, including

country of destination, provided it follows the criteria and rules prescribed by the Committee However, this possibility would have to be clarified by the Committee when it is established. NO NO NO NO NO None of the different texts that Vietnam is an APEC economy but contain data protection provisions has not joined the CBPRs, although contain data protection provisions contain data protection provisions contain data protection provisions contain data protection provisions (in the absence of baseline data at some point in time Vietnam protection legislation) mention this protection legislation) mention this protection legislation) mention this protection legislation) mention this protection legislation) mention the would have expressed an interest possibility, nor is it known if the possibility of privacy certification in joining the APEC Cross-Border

8 David Duncan, 'Jurisdictional Report: Thailand' in Regulation of Cross-Border Transfers of Personal Data in Asia (Asian Business Law Institute, 2018) at 388.

NO

proposal for a Draft Data

Protection Decree which would

proposal for a Draft Data

Protection Decree which would

proposal for a Draft Data

Protection Decree which would

Thailand is an APEC economy but

effective legal remedial measures'

CONCEIVABLE

When PDPA Part III enters into force, in the absence of adequacy, personal data protection policy, or other applicable exemptions, transfers will be allowed where the controller or processor provides 'suitable protection measures which enable the enforcement of the data subject's rights, including effective legal remedial measures according to the rules and methods as prescribed and announced by the Committee' (s 29).

Codes of conduct could be among alternative solutions for data transfers which constitute such 'suitable protection measures' if the rules and methods prescribed by the Committee so allow

STATUTORY EXEMPTIONS

When PDPA Part III enters into force, transfers may take place to countries or international organisations without adequate data protection standards, if the transfer would be (s 28):

(1) for compliance with the law;

(3) necessary for the performance of a contract to which the data subject is a party, or in order to take steps at the request of the data subject prior to entering into a contract;

(4) for compliance with a contract between controller and other persons or legal persons for the interests of the data subject:

(5) to prevent or suppress a danger to the life, body, or health of the data subject or other persons. when the data subject is incapable of giving the consent at such time:

(6) necessary for carrying out the activities in relation to substantial public interest.

NO

Privacy Enforcement Arrangement

None of the different texts that contain data protection provisions (in the absence of baseline data protection legislation) mention Codes, nor is it known if the proposal for a Draft Data Protection Decree which would

NO

Under current law a data exporter cannot transfer personal information of data subjects in Vietnam to another person (in- or outside Vietnam) unless otherwise provided for by Vietnamese law or

consent by the data subject is necessary to transfer data, irrespective of the implementation of data transfer mechanisms by the data exporter. ⁹	irrespective of the implementation of data transfer mechanisms by the data exporter.	contain provisions on overseas data transfers would mention it.	contain provisions on overseas data transfers would mention it.	contain provisions on overseas data transfers would mention it.	contain provisions on overseas data transfers would mention it.	Protection Decree which would contain provisions on overseas data transfers would mention it.	(CPEA), as well as CBPRs.
Cybersecurity Law (<u>CSL</u>) 2018, Art 26(3)							
Art 26(3) CSL is applicable to 'domestic and foreign enterprises providing services on telecommunication networks or the internet or value-added services in cyberspace in Vietnam with activities of collecting, using, analysing, and processing personal data, data on the relationships of service users, or data generated by users in Vietnam'.							
Such enterprises must store such data in Vietnam for a specified period to be stipulated by the Government.							
Foreign enterprises referred to in this clause must have branches or representative offices in Vietnam.							
Art 26(4) further provides that the Government shall provide detailed regulations on Art 26(3).							
Draft Decree implementing the requirements of CSL, Art 26(3) (version August 2019)							
A draft Decree has been expected in 2020. The latest version narrows down the scope of CSL.							
Domestic and foreign businesses that provide a variety of regulated services (defined in Art 26(1)(a)) must store data in Vietnam when:							
 i) it is deemed necessary to protect national security, social order and safety, social ethics, community health (Art 26); 							
ii) they have been notified that the service they provide is being used to commit acts of violation of Vietnamese laws but they have not undertaken measures to stop and apprehend those acts.							
The regulated services, types of data, relevant authorities and modalities of notification are specified in the draft.							
A <u>proposal</u> for a Draft Data Protection Decree released on January 14, 2020 would contain provisions on overseas data transfers. The proposal only contains an outline of the Draft Decree but the Ministry of Public Security is working on detailed content.							

9 Waewpen Piemwichai, 'Jurisdictional Report: Vietnam, in Regulation of Cross-Border Transfers of personal Data in Asia' (ABLI, 2018), at 396.

contain provisions on overseas data transfers would mention them. consented to by the data subject.